



Early Journal Content on JSTOR, Free to Anyone in the World

This article is one of nearly 500,000 scholarly works digitized and made freely available to everyone in the world by JSTOR.

Known as the Early Journal Content, this set of works include research articles, news, letters, and other writings published in more than 200 of the oldest leading academic journals. The works date from the mid-seventeenth to the early twentieth centuries.

We encourage people to read and share the Early Journal Content openly and to tell others that this resource exists. People may post this content online or redistribute in any way for non-commercial purposes.

Read more about Early Journal Content at <http://about.jstor.org/participate-jstor/individuals/early-journal-content>.

JSTOR is a digital library of academic journals, books, and primary source objects. JSTOR helps people discover, use, and build upon a wide range of content through a powerful research and teaching platform, and preserves this content for future generations. JSTOR is part of ITHAKA, a not-for-profit organization that also includes Ithaka S+R and Portico. For more information about JSTOR, please contact support@jstor.org.

theory of sovereignty is found in Aristotle's *Politics*. The Roman concept is expressed in the sentence, "The will of the prince has the force of law, since the people have transferred to him all their right and power." While the ruling theory of the Middle Ages is summed up as "government based on the consent of the governed." Bodin was the first to treat the subject systematically. Then came Althusius, Hobbes, Puffendorf, Locke, and Rousseau.

General characteristics of the theories of sovereignty leading up to and including the philosophy of Rousseau are: First the individualistic—contractualistic tendency; second, a movement towards the absolutist conception of sovereignty; and third, a failure to recognize "the unity and personality of state."

The period since Rousseau is viewed by the author as a period of reaction against the Revolutionary doctrine of popular sovereignty. The first attack was made by the so-called historical school. Kant and his school opposed the Revolutionary theory. Hegel represented the opposition from a different standpoint. The theory of Divine Right was fostered. The patrimonial theory was revived. The several lines of assault all seem "to converge at one point, namely, the proposition that the state was the result of a contract deliberately made by individuals." The theory of popular sovereignty was generally denied.

The later chapters of the monograph deal with "Popular and State Sovereignty," "The Austinian Theory," "Sovereignty and the American Union," and "Federalism and Continental Theory."

BENJ. F. SHAMBAUGH.

The State University of Iowa.

The City for the People. By Professor FRANK PARSONS. Pp. 597. Paper, 50 cents. Published by Dr. C. F. Taylor, 1520 Chestnut street, Philadelphia, 1900.

According to the publisher, Dr. Taylor, this valuable work grew out of the desire to present what legal rights the cities of the various states of this country enjoyed in the ownership and operation of public utilities.

In the third chapter of the book, embracing eighty pages, and in an appendix of nearly twenty pages more, is given the best summary extant on this subject. If any one desires to learn the rights of cities in California, Washington, Minnesota or Missouri to draw up their own charters and determine the powers of the city government, or if one desires to know the use that San Francisco and other cities have made of these powers, or what places in other parts of the country enjoy the right to own and operate street railways or gas works or

telephones, etc., and whether the state law permits them to sell to private consumers or to operate only for direct municipal uses, these chapters furnish the information, supplemented, as is all the book, by an unusually full index.

Another chapter, still longer than the one just considered, gives a similarly exhaustive treatment of the progress of the direct legislation movement. There appears to be a tendency to minimize the value of proportional representation and civil service reform and to overlook to some extent the fact that the initiative and referendum are more valuable as a check upon corruption and as an education of the people than as a direct producer of progressive measures. But these suggestions are not intended in any way to detract from the value of the information and discussions in this volume.

The first half of the book contains the fullest presentation of the reasons for municipal ownership and operation of public utilities or monopolies that has appeared. This part of the treatment is frankly acknowledged to be based, in some measure, so far as the facts, but not the interesting method of treatment, are concerned, upon "Municipal Monopolies," published by Crowell a year ago, to which Professor Parsons contributed chapters.

Although myself a pronounced believer in the gradual extension of the policy here urged, I could wish that there were a fuller discussion of the really strong arguments that are often presented for the opposite policy, and a fuller admission of the dangers to be avoided in municipal activities, such as the spoils system, unprogressiveness and popular opposition to labor-saving machinery. These are dangers which seem to have been very largely overcome in Great Britain, in the smaller cities of this country, and indeed in some of the larger ones, but they are still a serious handicap to many American plants.

Professor Parsons is exceedingly painstaking, accurate and honest in his attempt to secure reliable data. In some of the larger phases of the subject, however, certain points are omitted, which in all fairness should be stated, and which Professor Parsons would be one of the first to acknowledge if his attention were called to them. For example, on page 129 there are given, in parallel columns, the price paid private companies for street arcs in ten American cities before the beginning of public ownership and the cost in the same cities afterward, including in cost, interest, depreciation, insurance, taxes, etc.; but it is not stated that part of the enormous difference, frequently amounting to over \$100 an arc light per year, was due to the fact that under private ownership the prices paid were for a very few lights, in a contract made some years before, in the infancy of the electric industry—contracts which were often just expiring—and that in most

cases at least much lower prices than previously charged were offered for a renewal of the contract. In probably every case in that table the people are convinced that the change to public ownership was advantageous, but the amount of financial saving per arc light was hardly as great as the figures, doubtless entirely accurate in themselves, would indicate. Likewise on page 147, it is very truly observed that one advantage of public ownership is the tendency to increase the number of consumers of water, gas, etc. In a table, however, which Professor Parsons presents showing that twenty private water works have an average consumption of about one hundred gallons per day per capita, and the same number of public plants in cities of about the same size, have nearly 80 per cent more than this, the point is missed that all water works engineers agree that sixty to eighty gallons a day per individual is ample, and that the rest is probably waste, because of leaky mains and services, and lack of meters. What is needed is rather a table showing how the total number of consumers bears a greater proportion to the population in cities having public works than in those possessed of private plants.

The work on the whole, however, is a mine of information to those writing or discussing the subjects treated, and will have a great influence in increasing the fast rising tendency to adopt the lines of policy urged by the writer.

Indeed, the few criticisms just given were the only ones that suggested themselves in the course of a somewhat careful examination of the book, while the great number of admirable chapters and discussions can only be referred to in a brief review.

EDWARD W. BEMIS.

Bureau of Economic Research, New York.

The Races of Europe: A Sociological Study. (Lowell Institute Lectures.) By WILLIAM Z. RIPLEY, Ph. D. Accompanied by a Supplementary Bibliography of the Anthropology and Ethnology of Europe, published by the Public Library of the City of Boston. Pp. xxxii, 624; x, 160. Price, \$6.00. New York: D. Appleton & Co., 1899.

The Races of Man: An Outline of Anthropology and Ethnography. By J. DENIKER, Sc. D. With 176 illustrations and two maps. Pp. xxiii, 611. Price, 6s. London: Walter Scott, Ltd., 1900.

Both of these books indicate a new tendency in the use of anthropological and ethnographical data, and possibly also in the methods of work in these departments of knowledge. The new tendency consists in presenting this material chiefly under sociological categories